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7 CITY OF ALBANY

8 UNITED STATES DISTRICT COURT
9 NORTHERN DISTRICT OF CALIFORNIA

10
11 THE LIONS CLUB OF ALBANY,
CALIFORNIA, A Nonprofit Corporation,

12 Plaintiff,

13 v.

14 THE CITY OF ALBANY, a Charter City; and
15 DOES 1 through 25,

16 Defendants.

17 Case No. 3:22-cv-05377-WHO

18 DEFENDANT CITY OF ALBANY'S
OPPOSITION TO PLAINTIFF'S (1)
APPLICATION TO TERMINATE
COURT'S STAY, (2) APPLICATION
FOR TEMPORARY RESTRAINING
ORDER, AND (3) MOTION FOR
PRELIMINARY INJUNCTION

19 Date: March 8, 2023
Time: 11:00 a.m.
Courtroom: San Francisco
Courthouse, Courtroom
12 – 19th Floor
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Judge: Hon. William H. Alsup
Trial Date: None Set

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1 **I. INTRODUCTION**

2 “If the Lions Club disapproves of *any* ruling of Judge Chatterjee in the past *or future*, it
 3 should take its disagreement to the California Court of Appeal.” (Prelim. Inj. Order, November 17,
 4 2022, Dkt. 28, 5:18-19, emphasis added.) The Lions Club of Albany, California (“Plaintiff”) filed
 5 this motion only after Judge Chatterjee issued yet another unfavorable decision in the underlying
 6 eminent domain action that the City of Albany (“City”) filed. Here, the California Court of Appeal
 7 also upheld Judge Chatterjee’s decision. Rather than pursuing the very claims being asserted here
 8 in the eminent domain action through trial, Plaintiff once again is asking this Court to serve as a
 9 secondary court of appeal to review Judge Chatterjee, and the California Court of Appeal’s order
 10 affirming the City’s right to prejudgment possession of Plaintiff’s easement interest in Albany Hill
 11 Park, which the City owns and whereupon an electrically illuminated cross stands. At this Court’s
 12 direction, the City filed a motion in the Alameda County Superior Court seeking to have Judge
 13 Chatterjee affirm his original order granting the City prejudgment possession. Judge Chatterjee
 14 reviewed his prior order in light of this Court’s November 17, 2022 Order and found anew that the
 15 City was entitled to prejudgment possession of the subject property interest. In response, Plaintiff
 16 sought a *writ of mandamus* in the California Court of Appeal, which was promptly denied.

17 Rather than exploring additional avenues of appellate review in state court, or simply
 18 litigating the issues in the trial court to adjudication, Plaintiff decided to forum-shop its claims in
 19 federal court a second time. This, even though there has been no change in the law or facts of the
 20 case. Indeed, the relief Plaintiff is currently seeking is identical to the preliminary injunction
 21 motion the Court already ruled upon. Dissatisfied with the outcome following the trial court’s
 22 decision, i.e., Judge Chatterjee affirming his prejudgment possession order, Plaintiff is essentially
 23 asking this Court to reconsider its November 17, 2022 Order. If Plaintiff disagreed with this Court’s
 24 decision, it was free to seek appellate review in the Ninth Circuit, which it did not do, choosing to
 25 wait for Judge Chatterjee’s ultimate decision instead.

26 In a blatant attempt to forum shop, cast doubt on the state and appellate court orders, and
 27 have this Court act as a second layer of appeal for Judge Chatterjee and itself, Plaintiff is seeking
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1 to have the City enjoined from immediately possessing the subject property interest. Plaintiff
 2 should not be permitted to turn to the federal courts each time it receives an unfavorable decision
 3 in state court.

4 If this Court deems it necessary to consider the merits of Plaintiff's moving papers, federal
 5 abstention is warranted under both the *Pullman* and *Colorado River* doctrines. Additionally,
 6 Plaintiff cannot establish the requirements for a temporary restraining order because the City has
 7 not deprived Plaintiff of its constitutional rights, Plaintiff cannot show irreparable harm, and
 8 Plaintiff cannot demonstrate a likelihood of success on the merits. Accordingly, the City
 9 respectfully requests that this Court deny Plaintiff's applications/motion.

10 **II. FACTUAL AND PROCEDURAL BACKGROUND**

11 **A. The City Owns And Operates Albany Hill Park, Which Plaintiff's Easement** 12 **Currently Encumbers**

13 Plaintiff is a public service organization that Lions Clubs International chartered.
 14 (Complaint, ¶ 2.) Plaintiff is seeking damages and injunctive relief for the alleged acts the City
 15 committed under color of state law to deprive and interfere with its free speech and free exercise
 16 of religion rights and violation of the Establishment Clause. (*Id.* at ¶ 4.) Plaintiff's claims are being
 17 asserted against the City pursuant to United States Code sections 1983 and 1988. (*Id.*)

18 The relationship between Plaintiff, the City, and Albany Hill Park goes back decades, as do
 19 the many lawsuits involving them. In 1971, Plaintiff constructed a steel and Plexiglas cross on the
 20 real property that one of Plaintiff's former members owned. (*Id.* at ¶ 6.) This property eventually
 21 became known as Albany Hill Park, and the cross has been located there ever since. (*Id.*) The
 22 cross measures approximately 28 feet in height and 8 feet in width, and it sits atop a six-by-four-
 23 foot concrete base. (*Id.*) The cross is illuminated during the Christmas and Easter holidays. (*Id.*
 24 at ¶ 9.) Because of its size and location atop Albany Hill Park, many areas in the City and nearby
 25 Berkeley communities are able to view the cross on most days. (*Id.* at ¶ 6.)

26 At 338 feet above sea level, Albany Hill is the City's most iconic natural feature and an
 27 ecological icon for the community. (Declaration of Scott Ditfurth, October 7, 2022 ("Ditfurth
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1 Decl.”), ¶ 2, Exhibit A, Declaration of Jeff Bond (“Bond Decl.”), ¶ 2.)¹ Among other things,
 2 Albany Hill appears on the City seal. (*Id.*) The City has acquired most of the ridgeline and upper
 3 slopes, and it protects those areas as permanent open space. (*Id.*) In a recent survey of residents,
 4 Albany Hill was the fourth most visited public open space out of 13 facilities. (*Id.*) Albany Hill
 5 Park is also home to several plant communities.² (*Id.*) One of the City’s stated objectives for
 6 Albany Hill Park is to manage vegetation on the hill to reduce fire hazards, restore native habitat,
 7 and provide appropriate levels of public access by maintaining and expanding the system of trails,
 8 including connections between Creekside Park and the neighborhoods on Albany Hill’s perimeter.
 9 (*Id.*)

10 The City is now, and has been for some time, the fee owner of the real property (i.e., Albany
 11 Hill Park) on which the cross is located, more particularly described as Assessor Parcel Numbers
 12 066-2754-14-05 and 066-2754-40-03 (“Subject Property”).³ (Complaint, ¶ 19; Ditfurth Decl., ¶ 2,
 13 Exhibit A, Bond Decl., ¶ 2.) The City acquired the Subject Property on or about August 21, 1973,
 14 after it accepted a land donation from the corporation that purchased the Subject Property from
 15 Plaintiff’s former member. (*Id.*) As part of the conveyance from Plaintiff’s former member to the
 16 corporation, and, eventually, from the corporation to the City, the seller excepted from the sale an
 17 easement, in Plaintiff’s favor, for ingress/egress over the Subject Property to maintain the cross on
 18 Albany Hill Park. (Complaint, ¶ 16.) This complex transaction involving Plaintiff, its former

19 ¹ With these moving papers, the City is referencing the documents and Declarations of Scott
 20 Ditfurth and Jeff Bond (as attached to the Ditfurth Declaration) filed with this Court on October
 7, 2022 in relation to Plaintiff’s first request for a preliminary injunction.

21 ² Coast live oak woodland occurs on the northern and eastern slopes of the Hill, and along the banks
 22 of the City’s creeks. (*Id.*) Coast live oaks dominate the canopy in these areas, with other species
 23 such as bigleaf maple, arroyo willow, California bay, California buckeye, and coast redwood
 24 present. (*Id.*) Eucalyptus groves dominate the ridgeline and western slopes. (*Id.*) Several
 25 significant plants on the East Bay California Native Plant Society’s watch list are found on Albany
 Hill, including red fescue, big squirrel tail grass, gumplant, golden aster, California Melic grass,
 purple needlegrass, and marsh bristlegrass. (*Id.*) The eucalyptus groves on Albany Hill have
 sheltered roosting Monarch Butterflies. (*Id.*)

26 ³ The Subject Property’s legal definitions, descriptions, and depictions are more fully set forth in
 27 the City’s Complaint in Eminent Domain. (Ditfurth Decl., ¶ 3, Exhibit B, Complaint in Eminent
 Domain.)

1 member, the corporation, and the City, among others, resulted in a series of lawsuits concerning
 2 the Subject Property. (Complaint, ¶ 19; Ditfurth Decl., ¶ 2, Exhibit C, *Lions Club of Albany,*
 3 *California v. City of Albany*, 323 F.Supp.3d 1104 (N.D. Cal. 2018) (“*Lions Club I*”) (summarizing
 4 history of the litigation.)

5 **B. In *Lions Club I*, This Court Indicates, In *Dictum*, The Need For The City To**
 6 **Remedy Its Establishment Clause Violation For Having A Religious Symbol**
 7 **Prominently Displayed Upon A Public Park**

8 On September 11, 2017, Plaintiff filed an action in this court against the City for alleged
 9 violations of the First and Fourteenth Amendments. (Complaint, ¶¶ 26-29, 35; Ditfurth Decl., ¶ 4,
 10 Exhibit C, *Lions Club I*, 6:14-22.) In *Lions Club I*, Plaintiff alleged the City ordered the Pacific
 11 Gas and Electric Company to shut down power to the cross for 106 days. (*Id.*) Plaintiff alleged
 12 this decision was part of a continued campaign to harass it even though the City had legitimate
 13 safety concerns in carrying out that decision, including the ongoing fire hazard to the public. (*Id.*)
 14 The City thereafter filed a Cross-Complaint against Plaintiff for Quiet Title, Trespassing, Nuisance,
 15 and Declaratory relief. (Complaint, ¶ 37.)

16 The parties eventually filed dueling summary judgment motions, which this Court, granted
 17 in part, and denied in part. (Ditfurth Decl., ¶ 4, Exhibit C.) In so doing, this Court stated, in no
 18 uncertain terms, that “The City Must Remedy Its First Amendment Violation.” (*Id.* at 15:18-16:7.)
 19 This Court also stated, in *dictum*, that “**the public park with the cross violates the Establishment**
 20 **Clause” and that the “land cannot continue as a public park with the cross on it.”** (*Id.* at 9:24-
 21 25, 14:20-22, emphasis added.) As such, this Court identified three possible choices for the City
 22 to overcome this critical issue. First, the City could sell the portion of the Subject Property to a
 23 private owner where the easement and cross are located.⁴ (*Id.* at 15:19-20.) Second, the City could

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⁴ As noted in Plaintiff’s opposition papers to the City’s prejudgment possession motion and again
 26 at oral argument, Plaintiff continues to stress that because of this available option, the City should
 27 not exercise its eminent domain power at all. Plaintiff, however, has failed to cite any authority
 28 whatsoever that would otherwise compel the City to sell the property in dispute instead of
 condemning it. Indeed, as the fee owner of the Subject Property, the City is free to use its property
 as it sees fit.

1 condemn the easement through its eminent domain power. (*Id.* at 15:20-21.) Third, the City could
2 adopt a zoning ordinance to ban all religious symbols from its public spaces. (*Id.* at 15:21-22.) The
3 Ninth Circuit affirmed this Court’s order. *Lions Club of Albany, California v. City of Albany*, 788
4 F. App’x 428 (9th Cir. 2019). After careful consideration, the City decided to explore condemning
5 Plaintiff’s easement interest in the Subject Property, just as this Court suggested it do.

C. Following This Court's Ruling In *Lions Club I*, The City Initiated Eminent Domain Proceedings Against Plaintiff

8 By way of its Complaint in Eminent Domain, the City seeks to unencumber the Subject
9 Property from Plaintiff's easement. (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 4.) The City's
10 proposed acquisition, including removal of the cross, is (1) for the public purposes and necessity
11 of enabling the public to more fully use and enjoy Albany Hill Park as an open space without the
12 encumbrance, and (2) to avoid any potential Establishment Clause issue arising from Plaintiff
13 maintaining the cross. (*Id.*; Ditfurth Decl., ¶ 4, Exhibit C, *Lions Club I*, 15:18-16:7 (finding that
14 the City must address the cross in Albany Hill Park due to the First Amendment).) Because of the
15 very purpose for which the City seeks to exercise its power of eminent domain, there is no other
16 interest in land that the City could use or acquire to remove the encumbrance on its fee interest and
17 to avoid an Establishment Clause issue arising from Plaintiff's religious display at Albany Hill
18 Park. (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 4.)

Generally, to exercise its eminent domain power, a public agency must formally appraise the property or property interests that are sought to be acquired and make an offer to the property owner for a value that is no less than the appraised amount. If the property owner rejects the public agency's offer, or the parties are unable to negotiate a mutually acceptable purchase price, the public agency must hold and duly notice a Resolution of Necessity hearing, at which point the affected property owner has the right to be heard on the issues that the public agency's governing board is considering, which are as follows: (1) the public interest and necessity require the proposed project; (2) the proposed project is planned or located in the manner that will be most compatible with the greatest public good and the least private injury; (3) the property is necessary for the

1 proposed project; and (4) the offer to purchase the property was made to the property owner for no
 2 less than the appraised amount. Cal. Civ. Proc. Code § 1245.230. Here, the City followed each of
 3 these steps as California's Eminent Domain Law requires.

4 **1. The City Appraises The Disputed Easement On The Subject Property**
 5 **And Provides The Plaintiff With A Government Code Offer Pursuant**
 6 **To The Eminent Domain Law**

7 The City appraised the Plaintiff's easement as determined by an independent and licensed
 8 appraiser. (Complaint, ¶ 44.) The City provided a copy of this appraisal to Plaintiff in a letter dated
 9 November 12, 2021, in which the City offered to purchase Plaintiff's easement interest for
 10 \$500,000. (Complaint, ¶ 44; Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 6, Exhibit A.) As of the
 11 time the City filed its Complaint in Eminent Domain, Plaintiff had not indicated whether it would
 12 accept the City's offer. (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 6.)

13 **2. The City Conducts A Public Hearing To Consider The Evidence And**
 14 **Public Comment Regarding The Proposed Acquisition, And It**
 15 **Subsequently Adopts The Resolution Of Necessity Unanimously**

16 The City duly noticed a public hearing for April 4, 2022, to consider whether a Resolution
 17 of Necessity should be adopted, and it subsequently conducted the hearing as scheduled on that
 18 date.⁵ (Complaint, ¶¶ 45-51; Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶¶ 7-11, Exhibits B-C.)
 19 Plaintiff provided advance notice that it intended to appear at the hearing, and it voiced its objection
 20 to the proposed Resolution of Necessity. (*Id.*) At the hearing, the City Council heard from, among
 21 others, Plaintiff and its representatives as well as a number of individuals who disagreed with them.
 22 (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 8.) Indeed, numerous members of the public voiced
 23 their distaste of Plaintiff maintaining a cross on the Subject Property and forcing the City to pay
 24 taxpayer money to have it removed. Ultimately, having considered all comments and information

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⁵ City Council meeting agendas (in HTML and PDF format) along with video recordings of
 27 meetings are also available online at: <https://www.albanyca.org/our-city/kalb-community-media/city-council-video-and-agendas>.

1 presented, the City Council unanimously adopted Resolution Number 2022-32, a Resolution of
 2 Necessity declaring the necessity of acquiring Plaintiff's easement across Albany Hill Park, and
 3 removing the cross itself, for the public purposes of unencumbering Albany Hill Park and the
 4 potential Establishment Clause issue that Judge Alsup previously identified in *Lions Club I*.
 5 (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 8, Exhibit B, Resolution No. 2022-32.)

6 **3. The State Court Grants The City's Motion For An Order For**
 7 **Prejudgment Possession**

8 On May 4, 2022, the City filed its Complaint in Eminent Domain in the Alameda County
 9 Superior Court, styled as *City of Albany v. Albany Lions Club, Lions International, et al.*, and
 10 bearing case number 22CV010822 ("Lions Club II" or "State Court Action"). The City filed a
 11 Motion for Prejudgment Possession of Plaintiff's easement two days later, and it deposited
 12 \$500,000 in the State of California Condemnation Deposits Fund for withdrawal by Plaintiff as
 13 probable just compensation for the easement.⁶ (Complaint, ¶ 59; Ditfurth Decl., ¶ 5, Exhibit D,
 14 Motion for Prejudgment Possession and Reply Brief; Ditfurth Decl., ¶ 6, Exhibit E, Notice of
 15 Deposit of Probable Just Compensation.) Plaintiff opposed the Motion for Prejudgment
 16 Possession, raising similar, if not the identical, arguments, positions, and claims being asserted in
 17 this current federal lawsuit, i.e., *Lions Club III*. (Complaint, ¶ 61; Ditfurth Decl., ¶ 7, Exhibit F,
 18 Plaintiff's Opposition to Motion for Prejudgment Possession.) On August 30, 2022, Judge
 19 Chatterjee granted the City's Motion for Prejudgment Possession, and in the event the City decided
 20 to remove the cross, he ordered the City to preserve the cross in a safe location pending trial and
 21 final judgment in the State Court Action. (Ditfurth Decl., ¶ 8, Exhibit G, Prejudgment Possession
 22

23 ⁶ The immediate possession procedure is sometimes referred to as a "quick-take" eminent domain
 24 action. *Mt. San Jacinto Community College Dist. v. Superior Court*, 40 Cal.4th 648, 653 (2007).
 25 "Because compensation is immediately available to the property owner in a quick-take action, the
 26 date of valuation of the property is statutorily required to be no later than the date the condemner
 27 deposits 'probable compensation' for the owner." *Id.*; Cal. Civ. Proc. Code § 1263.110 et seq. The
 deposited money earns statutory interest until it is withdrawn, which the property owner may do
 immediately. *Id.* Doing so, however, waives the property owner's right to dispute the taking, i.e.,
 to assert a right-to-take challenge, other than the right to challenge the amount of just compensation.
Id.; Cal. Civ. Proc. Code § 1255.260.

28

1 Order.) In doing so, the Court in *Lions Club II* considered the issues below that Plaintiff raised,
 2 and raised again here, namely:

- 3 • The City “has no project to build.” (Ditfurth Decl., ¶ 7, Exhibit F, Plaintiff’s
 Opposition, 1:27-28.)
- 4 • The City’s “so-called ‘project’ is a possible Establishment Clause violation and its
 alleged need to get fee simple title to a few lots which are subject to [Plaintiff’s]
 easement to maintain the cross.” (*Id.* at 1:28-2:2)
- 5 • Plaintiff “will suffer substantial hardship if the Order for Possession is granted. If
 the Order is granted the City will remove the cross. [Plaintiff] will be unable to light
 the cross at Christmas and will be unable to hold its Easter service.” (*Id.* at 2:14-
 16.)
- 6 • If the requested order is granted, Plaintiff “will be required to obtain a permit from
 the City to restore the cross. Assuming the permit is granted, [Plaintiff] will need
 to hire a contractor to construct and install a new cross. All this will cost time and
 money.” (*Id.* at 2:16-20.)
- 7 • The City’s underlying Resolution of Necessity is not entitled to a conclusive
 presumption of validity. (*Id.* at 4:1-12.)
- 8 • “The City has failed to establish an overriding need for prejudgment possession and
 failed to establish [it] will suffer a substantial hardship if possession is denied.” (*Id.*
 at 4:13-6:4.)
- 9 • Plaintiff “will suffer significant and permanent hardship if the cross is removed.”
 (*Id.* at 6:3-13.)
- 10 • The City failed to establish facts necessitating the exercise of eminent domain, and
 neither the public interest, the necessity, nor the easement sought to be acquired are
 necessary for any project. (*Id.* at 6:14-22.)
- 11 • The City’s decision to adopt the challenged Resolution of Necessity was a gross
 abuse of discretion, and there is no public need to condemn Plaintiff’s easement

1 interest in the Subject Property. (*Id.* at 7:2-10:7.)

- 2 • The City is depriving Plaintiff of, and interfering with, its free speech and free
3 exercise of religion rights under the First Amendment and violating the
4 Establishment Clause.

5 Ultimately, Judge Chatterjee found that the City satisfied each of the four statutory elements
6 for obtaining an order for prejudgment possession, and the City is entitled to a conclusive
7 presumption that the requirements for exercising its eminent domain power have been established
8 under California Code of Civil Procedure section 1240.030. (Ditfurth Decl., ¶ 8, Exhibit G,
9 Prejudgment Possession Order.) Critically, Judge Chatterjee determined that ordering prejudgment
10 possession does not preclude Plaintiff from asserting any right-to-take challenge at trial. (*Id.*
11 (explaining that “[t]he City is correct that [Plaintiff] conflates the prerequisites for an order of
12 prejudgment possession under [Code of Civil Procedure section] 1255.410 with the merits of an
13 eminent domain right to take trial under Code of Civil Procedure [section] 1260.120.”).) In
14 reaching its decision, the court cited the Legislative Committee Comment following Code of Civil
15 Procedure section 1255.410, which provides as follows:

16 It should be noted that the determination of the plaintiff's right to
17 take the property by eminent domain is preliminary only. The
18 granting of an order for possession does not prejudice the defendant's
19 right to demur to the complaint or to contest the taking. Conversely,
the denial of an order for possession does not require a dismissal of
the proceeding and does not prejudice the plaintiff's right to fully
litigate the issue if raised by the defendant.

20 Indeed, Plaintiff is challenging the City's right to take the subject easement interest, alleging
21 all the same arguments raised in the instant action. Plaintiff's current action is nothing more than
22 an attempt to have the State Court's decision overruled after receiving an unfavorable decision.
23 Plaintiff should not be permitted to forum shop its claims to overrule the State Court's previous
24 decisions.

25 **D. After Receiving The State Court's Adverse Ruling On The City's Prejudgment**
26 **Possession Motion, The Plaintiff Decides To Forum Shop Its Claims In Federal**
27 **Court Rather Than Seeking A Writ Or Filing An Appeal In State Court**

1 Plaintiff filed the complaint in this action and Motion for Preliminary Injunction on
 2 September 21, 2022 and September 23, 2022, respectively. Plaintiff decided to pursue its claims
 3 in this court only after it suffered what it perceived as a procedural setback in the City's eminent
 4 domain proceedings. Rather than pursuing the very claims being asserted in the eminent domain
 5 action through trial, Plaintiff asked this Court to serve as a *de facto* court of appeal to review Judge
 6 Chatterjee's order granting the City prejudgment possession of Plaintiff's easement interest in
 7 Albany Hill Park. Dissatisfied with the ruling in the State Court Action, Plaintiff did not seek a
 8 writ, but rather Plaintiff sought damages and injunctive relief in the instant action based upon the
 9 same set of facts and circumstances, not to mention identical legal positions, in the City's eminent
 10 domain action.

11 After fully briefing the preliminary injunction motion and allowing oral argument, this
 12 Court stayed this action, as the City had urged it to do in its opposition papers, and granted the
 13 preliminary injunction, only in part. (Prelim. Inj. Order, November 17, 2022, Dkt. 28 ("Until Judge
 14 Chatterjee issues his new ruling on prejudgment possession, removal of the cross is Enjoined, but
 15 once he rules anew, this injunction shall automatically end.").) This Court's order recognized that
 16 the June 2018 order in *Lions Club I* suggested three ways in which the City could cure its
 17 Establishment Clause violation, i.e., to sell the real property to a private party, condemn it, or adopt
 18 a zoning ordinance to ban all religious symbols from public spaces. (*Id.* at 3:24-4:4.) Judge Alsup
 19 identified this language in the June 2018 order as *dictum* and stated that he did not *order* any of
 20 these three options in particular. (*Id.* at 4:5-10.) The City subsequently moved the state court for
 21 an order to affirm the underlying prejudgment possession order because it satisfies all the
 22 procedural and statutory requirements for doing so.

23 **E. The State Court Affirms Its Ruling, Granting the City Prejudgment Possession,**
 24 **And The Court Of Appeal Denies Plaintiff's Writ of Mandate and**
 25 **Accompanying Stay**

26 On December 8, 2022, the City filed its motion to affirm Judge Chatterjee's prejudgment
 27 possession order. After fully briefing the motion and allowing a second round of oral argument,
 28

1 Judge Chatterjee affirmed his prior order on January 28, 2022 granting the City prejudgment
 2 possession. In his order, Judge Chatterjee noted specifically that he reviewed and considered Judge
 3 Alsup's November 17, 2022 Order, as requested, and that he nevertheless found that "affirming its
 4 August 30, 2022, Order is appropriate." (Declaration of Robert E. Nichols ("Nichols Declaration"),
 5 February 27, 2023, Dkt. 30-2, ¶ 7, Exhibit 1, Judge Chatterjee's January 30, 2022 Order.) Further,
 6 Judge Chatterjee recognized that it did not find that the decision in *Lions Club I* "ordered the City
 7 of Albany to condemn the property...and [it] does not and did not dispute that the federal court's
 8 three suggestions on how to cure the problem in [*Lions Club I*] were dicta." (*Id.*). During the
 9 hearing on the Motion to Affirm, Judge Chatterjee also stated that he does not dispute that Judge
 10 Alsup's three options were dicta.

11 On February 22, 2023, Plaintiff filed a petition for writ of mandate in the California Court
 12 of Appeals requesting that the court stay the order of prejudgment possession. The appellate court
 13 denied the petition for writ of mandate and accompanying stay on February 24, 2023, stating that
 14 the petition's timeliness is not adequately briefed. (Nichols Declaration, February 27, 2023, Dkt.
 15 30-2, ¶¶ 9-10, Exhibits 2-3, Writ Petition and Court of Appeal Order.) Days later, Plaintiff filed
 16 the instant applications/motion in direct contravention of this Court's ruling that Plaintiff must take
 17 any past or future disagreements with Judge Chatterjee to the California Court of Appeal.

18 **III. ARGUMENT**

19 **A. Without Offering Any New Law Or Facts, Plaintiff Is Seeking To Have This**
 20 **Court Reconsider Its Prior Decision Regarding Judge Chatterjee's Order**
 21 **Granting The City Prejudgment Possession**

22 Plaintiff is asking, again, this Court to sit in direct review of the state trial and appellate
 23 courts. A temporary restraining order will prohibit the City from taking immediate possession of
 24 the land in Albany Hill Park, a right that both the state superior and appellate courts have found the
 25 City may possess. At no point did Plaintiff take issue with Judge Alsup's November 17, 2022
 26 Order when it was given. Plaintiff did not request that this Court lift the stay or appeal this Court's
 27 Order to the Ninth Circuit. Plaintiff is only now asking this Court to lift the stay because it, once

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1 again, did not receive a favorable outcome in the underling state court forums.

2 In its November 17, 2022 Order, this Court advised the parties that they should take the
 3 clarification regarding dicta in the court's *Lions Club III* order back to Judge Chatterjee and
 4 suggested that Judge Chatterjee "balance the hardships under state law, taking into account the
 5 establishment of religion on the one hand versus exercise of religion on the other, and keeping in
 6 mind the distinct risk that once the cross is down, even 'temporarily,' it is down forever." (Nichols
 7 Declaration, February 27, 2023, Dkt. 30-2, ¶ 7, Exhibit 1, Judge Chatterjee's January 30, 2022
 8 Order.) The City did just that, and once again, Judge Chatterjee found that the City was entitled to
 9 prejudgment possession, specifically stating that he has reviewed and considered Judge Alsup's
 10 November 17, 2022 Order as directed. (*Id.*)

11 This Court has already recognized that it is not to act as an appeals court, specifically stating
 12 "If the Lions Club disapproves of any ruling of Judge Chatterjee in the past or future, it should take
 13 its disagreement to the California Court of Appeal." (*Id.*) Even though Plaintiff filed a writ, it
 14 could have sought further appellate review or allow the eminent domain action to proceed to trial.
 15 If the eminent domain trial results in an unfavorable outcome, Plaintiff is free to seek additional
 16 appellate review. Instead, Plaintiff, disapproving of Judge Chatterjee's ruling on the City's motion
 17 to affirm the prejudgment possession order, has asked this Court to prohibit the City from obtaining
 18 immediate possession of the subject property, effectively seeking to reverse Judge Chatterjee's and
 19 the appellate court's rulings. Plaintiff has failed to demonstrate that it has the authority to have a
 20 federal court serve as a state appeals court and make requests that directly contradict and undermine
 21 Judge Chatterjee's jurisdiction over the matter.

22 **1. The Anti-Injunction Act Prohibits This Court From Interfering in the**
 23 **State Court Proceedings**

24 The Anti-Injunction Act prohibits this Court from interfering with the proceedings in the
 25 state court. 28 U.S.C.A. § 2283. The Anti-Injunction Act provides that "[a] court of the United
 26 States may not grant an injunction to stay proceedings in a State court except as expressly
 27 authorized by an Act of Congress, or where necessary in aid of its jurisdiction, or to protect or

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1 effectuate its judgments.” *Id.* Since this prohibition “in part rests on the fundamental constitutional
 2 independence of the States and their courts,” the exceptions are narrow and “should not be enlarged
 3 by loose statutory construction.” *Atlantic Coast Line R. Co. v. Brotherhood of Locomotive
 Engineers*, 398 U.S. 281, 287 (1970). Furthermore, any doubt as to the “propriety of a federal
 4 injunction against state court proceedings should be resolved in favor of permitting the state courts
 5 to proceed.” *Id.* at 297; *Martingale LLC v. City of Louisville*, 361 F.3d 297, 303 (6th Cir. 2004)
 6 (explaining that it is proper for state courts to resolve proceedings in which preemptive federal
 7 issues are present); *Employers Resource Management Co., Inc. v. Shannon*, 65 F.3d 1126, 1129-
 8 1130 (4th Cir. 1995) (noting that it was immaterial that federal law preempts the state court claim).

10 The Anti-Injunction Act affords lower federal courts limited power over state courts, but
 11 notably, the federal courts are not and have not been given any power to “sit in direct review of
 12 state court decisions.” *Atlantic Coast Line R. Co.*, *supra*, 398 U.S. at 296. Premised on the
 13 “fundamental principle of a dual system of courts,” and “fundamental constitutional independence
 14 of the States,” the Anti-Injunction Act represents a policy under which state proceedings “should
 15 normally be allowed to continue unimpaired by intervention of the lower federal courts, with relief
 16 from error, if any, through the state appellate courts and ultimately [the United States Supreme
 17 Court].” *Id.* at 287, 296; *Chick Kam Choo v. Exxon Corp.*, 486 U.S. 140, 146 (1988). The Anti-
 18 Injunction Act’s “core message is one of respect for state courts,” and “broadly commands that
 19 those tribunals ‘shall remain free from interference by federal courts.’” *Smith v. Bayer Corp.*, 564
 20 U.S. 299, 306 (2011), quoting *Atlantic Coast Line R. Co.*, *supra*, 398 U.S. at 282; *see Younger v.
 21 Harris*, 401 U.S. 37, 43 (1971) (noting that “[s]ince the beginning of this country’s history Congress
 22 has...manifested a desire to permit state courts to try cases free from interference by federal
 23 courts.”).

24 To the extent the Anti-Injunction Act does not apply to actions brought pursuant to the
 25 federal rights statute, i.e., 42 U.S.C. § 1983, federal courts are free to consider notions of equity
 26 and principles of federalism before deciding to issue an injunction to stay state court proceedings.
 27 The court in *Mitchum v. Foster* simply found that the court is not “absolutely without power” in a

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section 1983 action to enjoin a state court proceeding. *Mitchum v. Foster*, 407 U.S. 22, 243 (1972). The *Mitchum* court further stated that its decision does nothing to “question or qualify in any way the principles of equity, comity, and federalism that must restrain a federal court when asked to enjoin a state proceeding.” *Id.* at 243. Notably, the *Mitchum* court did not reach or decide “exactly how great a restraint is imposed by these principles on a federal court asked to enjoin state civil proceedings.” *Id.* at 244 (Berger, J., concurring).

Plaintiff's request for a temporary restraining order prohibiting the City from "taking any further steps to take the Albany Lions Club's easement or remove the cross by eminent domain" (Plaintiff's Pending Motion, February 27, 2023, Dkt. 30-1, p. 13.) is, in effect, a request that this Court stay the proceedings in the Alameda County Superior Court. Judge Chatterjee has now granted the City prejudgment possession on two different occasions, and following the March 3, 2023 expiration of the stay issued by the state court, the City has the right to possess the land and remove the cross. However, if this Court entertains Plaintiff's request and grants the temporary restraining order, it will effectively stay the rulings Judge Chatterjee made because it will stop the City from exercising its eminent domain power to remove the cross. Thus, it is improper for this Court to grant Plaintiff's request for a temporary restraining order under the Anti-Injunction Act.

Furthermore, this Court should consider notions of equity and principles of federalism before deciding whether to intervene in the state court proceedings. The structure of the court systems clearly provide that any challenge to state court actions should be appealed through the California Appeals Court, the California Supreme Court, and ultimately, the Supreme Court of the United States. *Atlantic Coast Line R. Co. v. Brotherhood of Locomotive Engineers*, 398 U.S. 281, 296 (1970); *Chick Kam Choo v. Exxon Corp.*, 486 U.S. 140, 146 (1988). Principles of federalism do not provide for any opportunity for a Federal District Court to sit in direct review of a state superior or appellate court. This Court should let the state court proceedings play out through the proper appellate channels, rather than acting as an appellate court itself.

B. Dismissal And/Or Abstention Is Warranted Under The Circumstances

As this Court has already acknowledged when it stayed this matter, this Court should abstain

1 from issuing a ruling in this case under both the *Pullman* and *Colorado River* abstention doctrines.
 2 *Railroad Commission of Texas v. Pullman Co.*, 312 U.S. 496 (1941) (“*Pullman*”); *Colorado River*
 3 *Water Conservation Dist. v. United States*, 424 U.S. 800 (1976) (“*Colorado River*”). *Pullman*
 4 abstention should be exercised because eminent domain and, similarly, land use regulation are
 5 sensitive areas of public policy that are best left to the states to address. *San Remo Hotel v. City &*
 6 *County of San Francisco*, 145 F.3d 1095 (9th Cir. 1998). *Colorado River* abstention should be
 7 exercised where there is a pending state action arising out of the same controversy, based upon
 8 “considerations of wise judicial administration, giving regard to conservation of judicial resources
 9 and comprehensive disposition of litigation.” *Colorado River, supra*, 424 U.S. at 817.

10 **1. The Court Should Abstain In Accordance With The *Pullman* Doctrine**

11 A district court may abstain from exercising its jurisdiction under *Pullman* when three
 12 factors exist: “(1) the complaint must involve a ‘sensitive area of social policy’ that is best left to
 13 the states to address; (2) ‘a definitive ruling on the state issues by a state court could obviate the
 14 need for federal constitutional adjudication by the federal court’; and (3) ‘the proper resolution of
 15 the potentially determinative state law issue is uncertain.’” *Cedar Shake and Shingle Bureau v.*
 16 *City of Los Angeles*, 997 F.2d 620, 622 (9th Cir. 1993) (“*Cedar Shake*”). All three factors are
 17 satisfied here.

18 Regarding the first factor, the Ninth Circuit has “consistently held that land use planning is
 19 a sensitive area of social policy that meets the first requirement for *Pullman* abstention.” *San Remo*
 20 *Hotel*, 145 F.3d at 1105 (remanding with instructions to abstain under *Pullman* at p. 1106); *see also, e.g., Columbia Basin*, 268 F.3d at 802 (“[w]e often have held that land-use planning questions
 21 ‘touch a sensitive area of social policy’ into which the federal courts should not lightly intrude”).
 22 Here, the California and United States Constitution give the government authority to take private
 23 property for public use so long as just compensation is paid. One of the City’s stated reasons to
 24 conduct eminent domain, which Plaintiff completely and consistently ignores, was so the City could
 25 provide an unencumbered park to its residents. (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 8,
 26 Exhibit B, Resolution No. 2022-32.) The City’s decision to plan for development of its own land,
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1 of which the City is the fee owner, is similar to general plans individual cities have adopted,
 2 challenges to which have been held to be subject to *Pullman* abstention. *E.g., Sederquist v. City of*
 3 *Tiburon*, 590 F.2d 278, 282 (9th Cir. 1978) (takings challenge to city's adoption of a general plan
 4 that included plaintiffs' access road in the plan's open space element).

5 As for the second factor, the State Court Action may render Plaintiff's federal constitutional
 6 claim moot or, at the very least, present it in a different posture. *Pullman* abstention does not
 7 require that a ruling on the state issue by a state court could moot the federal constitutional issue.
 8 It is enough that a ruling on the state issue by a state court could result in the federal constitutional
 9 issue being "presented in a different posture." *See C-Y Development*, 703 F.2d at 380 ("Although
 10 abstention in this case may not obviate the need to decide all the federal constitutional questions, it
 11 will substantially reduce the contours of such adjudication and place it in a different posture"); *see also Sinclair Oil Corp. v. County of Santa Barbara*, 96 F.3d 401, 409 (9th Cir. 1996) ("*Sinclair*
 12 *Oil*") ("For *Pullman* purposes, though, it is sufficient if the state law issues might 'narrow' the
 13 federal constitutional questions.").

14 Here, if Plaintiff were to prevail on its right-to-take challenge, it would no longer be
 15 compelled to remove the cross from Albany Hill Park. Without being forced to remove the cross
 16 under the City's power of eminent domain, the complained of constitutional harms in this federal
 17 lawsuit would be moot. Moreover, if Plaintiff were to lose on its right-to-take challenge, that could
 18 present Plaintiff's current claims in a different posture, as Plaintiff would somehow need to show
 19 it can overcome a valid Resolution of Necessity to acquire the Subject Property. Thus, the second
 20 criterion for *Pullman* abstention is met.

21 The third *Pullman* factor likewise favors abstention. Uncertainty exists when a federal court
 22 cannot predict with confidence how a state court would decide an issue of state law. *Pearl Invest.*
 23 *Co. v. City & County of San Francisco*, 774 F.2d 1460, 1465 (9th Cir. 1985); *VH Property Corp.*
 24 *v. City of Rancho Palos Verdes*, 622 F.Supp.2d 958, 964 (C.D. Cal. 2009) (requiring "only a
 25 minimal showing of uncertainty to satisfy the third *Pullman* factor in land use cases."). Uncertainty
 26 exists here because the City does not know how the court in the State Court Action is going to
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1 resolve the constitutional underpinnings of Plaintiff's right-to-take challenge. Thus, the third
 2 *Pullman* factor is satisfied because a prediction cannot be made with confidence that a state court
 3 would interpret the City's Resolution of Necessity in the way Plaintiff seeks.

4 **2. Alternatively, The *Colorado River* Factors Weigh In Favor of Abstention**

5 In determining whether the court should abstain under *Colorado River* abstention, the court
 6 considers eight factors: "(1) which court first assumed jurisdiction over any property at stake; (2)
 7 the inconvenience of the federal forum; (3) the desire to avoid piecemeal litigation; (4) the order in
 8 which the forums obtained jurisdiction; (5) whether federal law or state law provides the rule of
 9 decision on the merits; (6) whether the state court proceedings can adequately protect the rights of
 10 the federal litigants; (7) the desire to avoid forum shopping; and (8) whether the state court
 11 proceedings will resolve all issues before the federal court." *Montanore Minerals Corp. v. Bakie*,
 12 867 F.3d 1160, 1166 (9th Cir. 2017) ("Montanore") (reversing trial court order refusing to abstain,
 13 and directing trial court to abstain under *Colorado River*).

14 **a. "which court first assumed jurisdiction over any property at stake"**

15 The State Court Action was filed first pursuant to the City's Complaint in Eminent Domain,
 16 and Plaintiff's subsequent right-to-take challenge, which weighs in favor of abstention. There is a
 17 risk of inconsistent rulings, since Plaintiff is making the same arguments there as it is here, as the
 18 State Court Action could result in the City condemning Plaintiff's easement interest while this
 19 Court may determine that such action violates Plaintiff's First Amendment rights.

20 **b. "inconvenience of the federal forum"**

21 While both the federal and state courthouses are in the San Francisco Bay Area, the matter
 22 pending in the State Court Action is closer to the City, Albany Hill Park, and potential witnesses.

23 **c. "the desire to avoid piecemeal litigation"**

24 Plaintiff's federal court action has resulted in piecemeal litigation and was filed with the
 25 singular goal of defeating the City's effort to condemn Plaintiff's easement on the Subject Property.
 26 It does not promote "conservation of judicial resources and comprehensive disposition of litigation

to have a federal court adjudicate rights that [are] implicated in a vastly more comprehensive state action.” *Montanore*, 867 F.3d at 1167 (internal quotation marks and citations omitted).

d. “*the order in which the forums obtained jurisdiction*”

The City’s State Court Action was filed first, and Plaintiff did not decide to avail itself to the federal court until after it received an adverse ruling granting the City prejudgment possession of Plaintiff’s easement. Rendering the decision to grant the City’s prejudgment possession motion demonstrates that the State Court Action has already made substantial progress. *See R.R. Street & Co. v. Transport Ins. Co.*, 656 F.3d 966, 980 (9th Cir. 2011) (the state court made “significant progress” in the lawsuit, having already “conducted discovery, initiated a phased approach to the litigation and issued an order concerning foundational legal matters”).

e. *“whether federal law or state law provides the rule of decision on the merits”*

“The fact that state law provides the rule of decision on the merits in a case may favor a stay, but only when the state law questions are themselves complex and difficult issues better resolved by a state court.” *Montanore*, 867 F.3d at 1168 (internal quotation marks omitted). At their core, Plaintiff’s contentions against the City’s proposed course of action is that its Resolution of Necessity is invalid for reasons provided under state law.

f. “whether the state court proceedings can adequately protect the rights of the federal litigants”

There is no doubt that California state courts have authority to adjudicate eminent domain and similar constitutional matters, and thus the State Court Action can adequately protect the rights of the federal litigants. *See Montanore*, 867 F.3d at 1169 (state court proceeding adequate even though state court refused to consider an alleged “Federal Land Policy Management Act defect” when considering the validity of unpatented mining claims); *York v. City of Los Angeles*, 33 Cal.App.5th 1178, 1193 (2019) (state court adjudicating causes of action for inverse condemnation and violation of civil rights, both of which were premised on an alleged regulatory taking).

g. *“the desire to avoid forum shopping”*

1 “Colorado River helps combat forum-shopping by providing a mechanism for avoiding
2 duplicative litigation.” *Attwood v. Mendocino Coast Dist. Hosp.*, 886 F.2d 241, 245 (9th Cir. 1989).
3 Plaintiff filed the instant federal action only after it received an adverse ruling in the State Court
4 Action. Indeed, without even a final appealable order in the State Court Action, Plaintiff is seeking
5 another bite of the appeal. Rather than allowing proceeding to a right-to-take trial, Plaintiff decided
6 to file this lawsuit as a second layer of appeal of the State Court Action’s order affirming the City’s
7 motion for prejudgment possession.

h. *“whether the state court proceedings will resolve all issues before the federal court”*

10 Regarding the last factor, whether the state court proceedings will resolve the federal action,
11 “[w]e do not require ‘exact parallelism’ under this factor; it is sufficient if the proceedings are
12 ‘substantially similar.’” *Montanore*, 867 F.3d at 1170 (internal quotation marks omitted).
13 “Moreover, we are particularly reluctant to find that the actions are not parallel when the federal
14 action is but a ‘spin-off’ of more comprehensive state litigation.” *Id.* (internal quotation marks
15 omitted). The federal and state court actions allege the same nucleus of facts: the City is violating
16 Plaintiff’s constitutional rights by exercising the power of eminent domain to condemn an easement
17 that has a religious symbol. Both complaints “attempt to accomplish the same goal” [*Montanore*,
18 867 F.3d at 1170], i.e., a judicial determination that the City’s condemnation action violates the
19 United States Constitution.

C. **Plaintiff Cannot Establish the Requirements for a Temporary Restraining Order**

To obtain the requested temporary restraining order, Plaintiff must demonstrate that: (1) it is likely to succeed on the merits; (2) it is likely to suffer irreparable harm absent an injunction; (3) the balance of equities tips in its favor; and (4) an injunction is in the public interest. (*Id.* at 20; *Beaty v. Brewer*, 649 F.3d 1071, 1072 (9th Cir. 2011)). As the moving party, Plaintiff has the burden of proof on all four elements. *Baca v. Moreno Valley Unified Sch. Dist.*, 936 F.Supp. 719, 726 (C.D. Cal. 1996). Unless the moving party is able to carry the burden of persuasion, by a clear

1 showing, the request for a temporary restraining order should be denied. *Mazurek v. Armstrong*,
2 520 U.S. 968, 972 (1997). Plaintiff has the burden of proving the propriety of such an extraordinary
3 and drastic remedy by clear and convincing evidence. *In Defense of Animals v. U.S. Dept. of*
4 *Interior*, 737 F.Supp.2d 1125, 1131 (E.D. Cal. 2010).

5 Where an injunction is sought against the government’s actions, a higher showing is
6 required on the claimed harm’s imminence. *City of Los Angeles v. Lyons*, 461 U.S. 95, 102 (1983);
7 *see also Kim v. City of Belmont*, 2018 WL 500269, at *14 (N.D. Cal. 2018) (“The Court has held
8 that recognition of the need for a proper balance between state and federal authority counsels
9 restraint in the issuance of injunctions against state officers ... in the absence of irreparable injury
10 which is both great and immediate.”). The Separation of Powers Doctrine also counsels against
11 issuing injunctions intended to control a public entity. *Lewis v. Casey*, 518 U.S. 343, 349–50
12 (1996). As set forth in the sections that follow, Plaintiff cannot demonstrate the perquisites for a
13 preliminary injunction.

1. Plaintiff is Unlikely to Succeed on the Merits

To state a claim under 42 U.S.C. § 1983, Plaintiff must allege two essential elements: (1) the action occurred “under color of state law” and (2) the action resulted in the deprivation of a constitutional right. *Long v. County of Los Angeles*, 442 F.3d 1178, 1185 (9th Cir. 2006). It is not disputed that the action occurred under color of state law because the City initiated its lawsuit to acquire the property at Albany Hill Park under its eminent domain power in the United States and California Constitutions. However, Plaintiff cannot adequately allege the requirements for a valid section 1983 action because the City’s action did not result in the deprivation of Plaintiff’s constitutional rights.

First, the City has a legitimate reason to condemn the subject property and is neither temporarily nor permanently depriving Plaintiff's first amendment right to exercise religion freely. A resolution of necessity may be considered sufficient evidence of a public entity's urgent need to obtain possession. *Israni v. Superior Court*, 88 Cal.App.4th 621, 640 (2001). Only in rare instances will courts disturb a legislative or administrative declaration, such as a resolution of necessity, that

the particular use is public or necessary. See, *People ex rel. Dep't Pub. Works v. Superior Court*, 68 Cal.2d 206 (1968).

The City owns the property that is the subject matter of this eminent domain action. Plaintiff has a limited easement over the property for ingress and egress to maintain a cross situated on the property. The City proposes a project required by public interest and necessity because the City seeks to acquire the easement to unencumber public land and avoid any potential violation of the Establishment Clause arising from Plaintiff’s display of a cross in the park. (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶¶ 2–4; see Cal. Civ. Proc. Code § 1240.680(a)(1) (“property is presumed to have been appropriated for the best and most necessary public use if the property is appropriated to public use as...a city park....”); see also *Lions Club of Albany, California v. City of Albany*, 323 F.Supp.3d 1104, 1117 (N.D. Cal. 2018). Here, the property is already being utilized as public space. Accordingly, the City’s intended use is presumed to be the best and most necessary use, given the validly adopted Resolution of Necessity. Additionally, the City’s legitimate and secular purpose in avoiding future Establishment Clause litigation justifies the removal of the cross. See *Vasquez v. Los Angeles County*, 487 F.3d 1246, 1257 (9th Cir. 2007).

16 Second, the City is not depriving Plaintiff's constitutional rights. Despite Plaintiff's
17 platitudes to the contrary, the City's actions do not prevent Plaintiff, its members, or the public
18 from continuing to gather at Albany Hill Park to host and celebrate Easter morning services, to
19 pray, to worship, and to participate in other religious activities. Plaintiff is free to use Albany Hill
20 Park for any lawful purpose. Put another way, the City is not preventing anyone from practicing
21 religion, nor is it restricting anyone's ability to express free speech at Albany Hill Park or
22 elsewhere. The City is simply condemning out an easement and removing a cross on public
23 property that it owns.

2. Plaintiff Has Not And Cannot Demonstrate Irreparable Harm

Plaintiff bears a heavy burden to show that “irreparable injury is likely in the absence of an injunction.” *Winter v. Nat. Res. Def. Council, Inc.*, 555 U.S. 7, 129 (2008). To establish a likelihood of irreparable harm, conclusory or speculative allegations are not enough. *Herb Reed*

1 *Enters., LLC v. Fla. Entertainment Management*, 736 F.3d 1239, 1250 (9th Cir. 2013). To satisfy
 2 the irreparable harm prong, a plaintiff must prove that the irreparable harm was caused by the
 3 complaint of conduct, and that the injunction will remedy that harm. *Sierra Club v. U.S.*
 4 *Department of Energy*, 825 F. Supp. 2d 142, 153 (D.D.C. 2011) (“A plaintiff may be irreparably
 5 harmed by all sorts of things, but the irreparable harm considered by the court must be caused by
 6 the conduct in dispute and remedied by the relief sought.”).

7 Here, Plaintiff goes to great lengths to try and show that irreparable harm will be had
 8 regarding the removal of the cross. Plaintiff argues a parade of horribles regarding what may occur
 9 if the cross is removed. However, the State Court Action has already ruled that “if the City of
 10 Albany removes the Cross from the City Property, Albany shall preserve the cross in a safe location
 11 pending trial and final judgment in the action.” (Ditfurth Decl., ¶ 8, Exhibit G, Prejudgment
 12 Possession Order.) Accordingly, the City has already been ordered to preserve the cross in a safe
 13 location. There is no irreparable harm to the Plaintiff.

14 Moreover, as set forth herein, Plaintiff is neither an owner nor occupant of the Subject
 15 Property, but rather a mere easement holder. An easement is a nonpossessory interest in real
 16 property, thus the easement owner does not have the right to actual possession. *Marvin M. Brandt*
 17 *Revocable Tr. v. U.S.*, 572 U.S. 93 (2014). Any “hardship” Plaintiff suggests is mere conjecture.
 18 Indeed, potential loss to a party not in possession of the property in question does not amount to a
 19 substantial hardship. *See Israni*, 88 Cal.App.4th at 640-643 (2001). Because Plaintiff does not
 20 actually own or possess the Subject Property, the “hardships” set forth by Plaintiff do not provide
 21 a basis to grant a preliminary injunction.

22 On the other side, if the cross is not removed, as the Court previously stated it should be
 23 and, as the State Court already ruled could be, the City will suffer hardship, as there will be an
 24 unnecessary and ongoing risk of litigation due to the possibility that the cross raises concerns under
 25 the Establishment Clause. (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 11, Exhibit C (*Lions Club*,
 26 *supra*, 323 F.Supp.3d at 1115–17.) Additionally, the City is presently managing the property as a
 27 public park. The City has an ongoing and overriding need to continue managing the open space,

1 with all of its plant and animal life, for the public, without interference of the maintenance of the
2 cross. (Ditfurth Decl., ¶ 2, Exhibit A, Bond Decl., ¶ 11.) The City has an overriding need for
3 possession of the property to be able to appropriately manage this open space. (*Id.*)

4 **IV. CONCLUSION**

5 For the foregoing reasons, the City respectfully requests that the Court deny Plaintiff's
6 pending applications/motion.

7
8 Dated: March 3, 2023

BEST BEST & KRIEGER LLP

9
10 By:

SCOTT W. DITFURTH
ANDREW G. SAGHIAN
Attorneys for Defendant
CITY OF ALBANY



PROOF OF SERVICE

I, Ana Horta, declare:

I am a citizen of the United States and employed in Riverside County, California. I am over the age of eighteen years and not a party to the within-entitled action. My business address is 3390 University Avenue, 5th Floor, P.O. Box 1028, Riverside, California 92502. On March 3, 2023, I served a copy of the within document(s):

DEFENDANT CITY OF ALBANY'S OPPOSITION TO
PLAINTIFF'S (1) APPLICATION TO TERMINATE COURT'S
STAY, (2) APPLICATION FOR TEMPORARY RESTRAINING
ORDER, AND (3) MOTION FOR PRELIMINARY INJUNCTION

- by transmitting via facsimile the document(s) listed above to the fax number(s) set forth below on this date before 5:00 p.m.
 - by placing the document(s) listed above in a sealed envelope with postage thereon fully prepaid, the United States mail at Riverside, California addressed as set forth below.
 - by placing the document(s) listed above in a sealed FedEx envelope and affixing a pre-paid air bill, and causing the envelope to be delivered to a FedEx agent for delivery.
 - by personally delivering the document(s) listed above to the person(s) at the address(es) set forth below.
 - by transmitting via e-mail or electronic transmission the document(s) listed above to the person(s) at the e-mail address(es) set forth below.

Robert E. Nichols
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Albany, CA 94706
Tel: (510) 710-7033
Email: renichols01@comcast.net

Attorneys for Defendant
LIONS CLUB OF ALBANY,
CALIFORNIA

I declare under penalty of perjury under the laws of the State of California that the above is true and correct.

Executed on March 3, 2023, at Riverside, California.


Ana Horta

